The Gleneagles Communiqué
Climate Change, Energy and Sustainable Development

1. We face serious and linked challenges in tackling climate change, promoting clean energy and achieving sustainable development globally.

(a) Climate change is a serious and long-term challenge that has the potential to affect every part of the globe. We know that increased need and use of energy from fossil fuels, and other human activities, contribute in large part to increases in greenhouse gases associated with the warming of our Earth’s surface. While uncertainties remain in our understanding of climate science, we know enough to act now to put ourselves on a path to slow and, as the science justifies, stop and then reverse the growth of greenhouse gases.

(b) Global energy demands are expected to grow by 60% over the next 25 years. This has the potential to cause a significant increase in greenhouse gas emissions associated with climate change.

(c) Secure, reliable and affordable energy sources are fundamental to economic stability and development. Rising energy demand poses a challenge to energy security given increased reliance on global energy markets.

(d) Reducing pollution protects public health and ecosystems. This is particularly true in the developing world. There is a need to improve air and water quality in order to alleviate suffering from respiratory disease, reduce public health costs and prolong lives.

(e) Around 2 billion people lack modern energy services. We need to work with our partners to increase access to energy if we are to support the achievement of the goals agreed at the Millennium Summit in 2000.

2. We will act with resolve and urgency now to meet our shared and multiple objectives of reducing greenhouse gas emissions, improving the global environment, enhancing energy security and cutting air pollution in conjunction with our vigorous efforts to reduce poverty.

3. It is in our global interests to work together, and in partnership with major emerging economies, to find ways to achieve substantial reductions in greenhouse gas emissions and our other key objectives, including the promotion of low-emitting energy systems. The world’s developed economies have a responsibility to act.

4. We reaffirm our commitment to the UNFCCC and to its ultimate objective to stabilise greenhouse gas concentrations in the atmosphere at a level that prevents
4. We reaffirm our commitment to the UNFCCC and to its ultimate objective to stabilise greenhouse gas concentrations in the atmosphere at a level that prevents dangerous anthropogenic interference with the climate system. We reaffirm the importance of the work of the Intergovernmental Panel on Climate Change and look forward to its 2007 report.

5. We face a moment of opportunity. Over the next 25 years, an estimated $16 trillion will need to be invested in the world’s energy systems. According to the IEA, there are significant opportunities to invest this capital cost-effectively in cleaner energy technologies and energy efficiency. Because decisions being taken today could lock in investment and increase emissions for decades to come, it is important to act wisely now.

6. We will, therefore take further action to:

(a) promote innovation, energy efficiency, conservation, improve policy, regulatory and financing frameworks; and accelerate deployment of cleaner technologies, particularly lower-emitting technologies

(b) work with developing countries to enhance private investment and transfer of technologies, taking into account their own energy needs and priorities.

(c) raise awareness of climate change and our other multiple challenges, and the means of dealing with them; and make available the information which business and consumers need to make better use of energy and reduce emissions.

7. Adaptation to the effects of climate change due to both natural and human factors is a high priority for all nations, particularly in areas that may experience the most significant change, such as the Arctic, the African Sahel and other semi-arid regions, low-lying coastal zones, and small island states also subject to subsidence. As we work on our own adaptation strategies, we will work with developing countries on building capacity to help them improve their resilience and integrate adaptation goals into sustainable development strategies.

8. Tackling climate change and promoting clean technologies, while pursuing energy security and sustainable development, will require a global concerted effort over a sustained period.

9. We therefore agree to take forward a Dialogue on Climate Change, Clean Energy and Sustainable Development, and invite other interested countries with significant energy needs to join us. We will:

(a) address the strategic challenge of transforming our energy systems to create a more secure and sustainable future,
(b) monitor implementation of the commitments made in the Gleneagles Plan of Action and explore how to build on this progress; and

c) share best practice between participating governments.

10. We will ask our Governments to take the Dialogue forward. We welcome Japan’s offer to receive a report at the G8 Summit in 2008.

11. We will work with appropriate partnerships, institutions and initiatives including the International Energy Agency (IEA) and World Bank:

(a) The IEA will advise on alternative energy scenarios and strategies aimed at a clean, clever and competitive energy future.

(b) The World Bank will take a leadership role in creating a new framework for clean energy and development, including investment and financing.

12. Following the success of the Energy and Environment Ministerial Roundtable held in London in March, the UK will hold meetings to take the Dialogue forward in the second half of this year, including by identifying specific implementation plans for carrying out each of the commitments under the Plan of Action.

13. We welcome the Russian decision to focus on energy in its Presidency of the G8 in 2006 and the programme of meetings that Russia plans to hold.

14. We acknowledge that the UNFCCC is the appropriate forum for negotiating future action on climate change. Those of us who have ratified the Kyoto Protocol welcome its entry into force and will work to make it a success.

15. We will work together to advance the goals and objectives we have agreed today to inform the work of the UN Climate Change Conference in Montreal 2005. We are committed to move forward in that forum the global discussion on long-term co-operative action to address climate change.
GLENAGLES PLAN OF ACTION

CLIMATE CHANGE, CLEAN ENERGY AND SUSTAINABLE DEVELOPMENT

1. We will take forward actions in the following key areas:
   - Transforming the way we use energy
   - Powering a cleaner future
   - Promoting research and development
   - Financing the transition to cleaner energy
   - Managing the impact of climate change
   - Tackling illegal logging

Transforming the way we use energy

2. Improvements to energy efficiency have benefits for economic growth and the environment, as well as co-benefits such as reducing greenhouse gas emissions, preventing pollution, alleviating poverty, improving security of energy supply, competitiveness and improving health and employment.

3. At Evian, we agreed that energy efficiency is a key area for G8 action. And following agreement at the Sea Island Summit in 2004, the 3Rs (Reduce, Reuse, Recycle) initiative was launched in Tokyo this April – an important step towards encouraging more efficient use of resources and materials, which increases economic competitiveness whilst decreasing environmental impacts.

4. We also recognise the importance of raising consumer awareness of the environmental impact of their behaviour and choices including through international efforts such as the United Nations Decade of Education for Sustainable Development.

Buildings

5. To promote energy efficient buildings, we will:

   (a) invite the International Energy Agency (IEA) to review existing building standards and codes in developed and developing countries, develop energy indicators to assess efficiency, and identify policy best practices;

   (b) encourage the work of existing partnerships such as the Renewable Energy and Energy Efficiency Partnerships in outreach to developing countries; and
6. To encourage co-ordination of international policies on labelling, standard setting and testing procedures for energy efficiency appliances, we will:

(a) promote the application of the IEA’s 1 Watt Initiative;

(b) ask the IEA to undertake a study to review existing global appliance standards and codes, building on its existing capacity on energy efficiency in appliances;

(c) extend the use of clear and consistent labelling to raise consumer awareness of energy consumption of appliances;

(d) work nationally and in co-operation with other countries to seek improvements in the efficiency and environmental performance of products in priority sectors; and

(e) explore the potential to co-ordinate standards with other countries, building on the examples provided by existing international bodies.

7. We will encourage the development of cleaner, more efficient and lower-emitting vehicles, and promote their deployment, by:

(a) adopting ambitious policies to encourage sales of such vehicles in our countries, including making use of public procurement as appropriate to accelerate market development;

(b) asking the IEA to review existing standards and codes for vehicle efficiency and identify best practice;

(c) encouraging co-operation on technology research, development and, where relevant, deployment in areas including cleaner gasoline and diesel technologies, biofuels, synthetic fuels, hybrid technologies, battery performance and hydrogen-powered fuel cell vehicles;

(d) continuing our discussions on these issues at the United Kingdom’s international conference in November on cleaner, more efficient vehicles; and

(e) raising consumer awareness of the environmental impact of their vehicle choices, including through clear and consistent labelling for relevant energy consumption, efficiency and exhaust emissions data, and encouraging the
provision of clearer information on the result of driving behaviour and choices for mode of transport.

Aviation

3. We will:

(a) undertake a programme of collaborative work to explore and accelerate the potential for operational advances (including air traffic control and ground operations) that will continue to enhance safety, improve fuel efficiency and reduce emissions in air transport;

(b) work with the IPCC to provide, as part of its forthcoming Fourth Assessment Report, an up-to-date assessment of the latest evidence on aviation’s impacts on the climate;

(c) support climate science research, aimed at improving our understanding of specific issues such as contrails and cirrus cloud effects, to inform technological and operational responses;

(d) encourage co-ordination among our existing national research programmes on long-term technology developments with the potential to significantly reduce emissions.

Industry

9. We will:

(a) Work with the multilateral development banks (MDBs) to expand the use of voluntary energy savings assessments as a part of major investments in new or existing projects in energy intensive sectors;

(b) invite the IEA to develop its work to assess efficiency performance and seek to identify areas where further analysis of energy efficiency measures by industry sector could add value, across developed and interested developing countries;

(c) develop partnerships, including sectoral and cross-border partnerships, with industry to reduce the greenhouse gas emissions intensity of the major industrial sectors of our economies, and

(d) continue to support the work of the UNFCCC clearing house on technology transfer FF/TFs Clear in disseminating information on available technologies, and cooperate further on sharing information on best practices and national policies to encourage the deployment of energy efficiency technologies.
Powering a Cleaner Future

10. Reliable and affordable energy supplies are essential for strong economic growth, both in the G8 countries and in the rest of the world. Access to energy is also critical for poverty alleviation: in the developing world, 2 billion people lack access to modern energy services.

11. To respond to the scale of the challenges we face, we need to diversify our energy supply mix, including increased use of renewables. Fossil fuels will continue to be an important part of the global energy mix, and we will need to find ways to manage the associated air pollution and greenhouse gas emissions. We need to capitalise on all the opportunities available to improve the efficiency along the entire process chain, from extraction, to energy generation and transmission, and to maximise the large and untapped potential of lower-emitting alternative sources of energy.

12. We take note of the efforts of those G8 members who will continue to use nuclear energy, to develop more advanced technologies that would be safer, more reliable and more resistant to diversion and proliferation.

Cleaner Fossil Fuels

13. We will support efforts to make electricity generation from coal and other fossil fuels cleaner and more efficient by:

(a) supporting IEA work in major coal using economies to review, assess and disseminate widely information on energy efficiency of coal-fired power plants, and to recommend options to make best practice more accessible;

(b) inviting the IEA to carry out a global study of recently constructed plants, building on the work of its Clean Coal Centre, to assess which are the most cost effective and have the highest efficiencies and lowest emissions, and to disseminate this information widely; and

(c) continuing to work with industry and with national and international research programmes and partnerships on projects to demonstrate the potential of advanced fossil fuel technologies, including clean coal.
14. We will work to accelerate the development and commercialization of Carbon Capture and Storage technology by:

(a) endorsing the objectives and activities of the Carbon Sequestration Leadership Forum (CSLF), and encouraging the Forum to work with broader civil society and to address the barriers to the public acceptability of CCS technology;

(b) inviting the IEA to work with the CSLF to hold a workshop on short-term opportunities for CCS in the fossil fuel sector, including from Enhanced Oil Recovery and CO2 removal from natural gas production;

(c) inviting the IEA to work with the CSLF to study definitions, costs, and scope for 'capture ready' plant and consider economic incentives;

(d) collaborating with key developing countries to research options for geological CO2 storage; and

(e) working with industry and with national and international research programmes and partnerships to explore the potential of CCS technologies, including with developing countries.

15. We will encourage the capture of methane, a powerful greenhouse gas, by:

(a) supporting the Methane to Markets Partnership and the World Bank Global Gas Flaring Reduction Partnership (GGFR), and encouraging expanded participation; and

(b) working bilaterally to support an extension of the World Bank’s GGFR Partnership beyond 2006.

Renewable energy

16. We will promote the continued development and commercialization of renewable energy by:

(a) promoting the International Action Programme of the Renewables 2004 conference in Bonn, starting with a Conference at the end of 2005, hosted by the Chinese government, and supporting the goals of the Renewable Energy Policy Network (REN 21);

(b) welcoming the work of interested parties, including in partnerships, to take forward the Johannesburg Plan of Implementation, including the Renewable Energy and Energy Efficiency Partnership (REEEP) and the Mediterranean Renewable Energy Partnership (MEDREP);
(c) working with developing countries to provide capacity-building assistance, develop policy frameworks, undertake research and development, and assess potential for renewable energy, including bioenergy;

(d) launching a Global Bioenergy Partnership to support wider, cost-effective, biomass and biofuels deployment, particularly in developing countries where biomass use is prevalent following the Rome International Workshop on Bioenergy;

(e) welcoming the establishment and further development of the range of IEA implementing agreements on renewable energy.

Electricity Grids

17. We will work with the IEA to:

(a) draw together research into the challenges of integrating renewable energy sources into networks and optimising the efficiency of grids, and produce a report; and

(b) identify and link “Centres of Excellence” to promote research and development in the developed and developing world; and

(c) promote workshops during 2006/07 aimed at evaluating and promoting means to overcome technical, regulatory and commercial barriers.

Promoting networks for research and development

18. We recognise the need for increased commitment to, international cooperation in and co-ordination of research and development of energy technologies. We will continue to take forward research, development and diffusion of energy technologies in all the fields identified in the Livian Science and Technology Action Plan.

19. We express our support for research and development of technologies and practices that use hydrogen as an energy carrier. We encourage continued support for the work of the IEA and International Partnership for the Hydrogen Economy (IPHE) to co-ordinate research efforts in this area.

20. We take note of the Energy Research and Innovation Workshop held in Oxford in May 2005, and will:

(a) work with the IEA to:

• build on the work already underway through its implementing agreements to facilitate cooperation and share energy research findings.
• reinforce links with the international business community and developing countries;
• create an inventory of existing collaborative efforts to facilitate exchange on their effectiveness; and

(b) raise the profile of existing research networks and encourage broader participation where appropriate; and

(c) seek ways to improve the current arrangements for collaboration between developed and developing countries, and enhance developing country participation in existing networks.

Financing the transition to cleaner energy

21. Positive investment climates and effective market models are critical to the uptake of new technologies and increased access to energy for economic growth. We recognise that there are a range of tools to support a market-led approach to cleaner technology and energy resources and that each country will select those appropriate to its national circumstances.

22. We will:

(a) support a market-led approach to encouraging energy efficiency and accelerating investment and the deployment of cleaner technologies which will help transition to a low-emission future;

(b) adopt, where appropriate market-based policy frameworks which:

• support re-investment in capital stock turnover;
• remove barriers to direct investment;
• leverage private capital for clean development;
• use standards, or use pricing and regulatory signals to provide confidence in the near- and long-term value of investments, so as to reduce emissions of greenhouse gases and/or pollutants.

(c) We will promote dialogue on the role, suitability, potential synergies and timing of various policy approaches within the context of each country’s national circumstances, including:

• developing long-term sectoral, national or international policy frameworks including goals;
• market-based instruments including fiscal or other incentives for the development and deployment of technologies, tradable certificates and trading of credits for reductions of greenhouse gases or pollutants; and

• project-based and voluntary offset mechanisms.

23. Those of us who have ratified the Kyoto Protocol will

(a) work to strengthen and develop the implementation of the market mechanisms (including Joint Implementation, international emissions trading and the Clean Development Mechanism); and

(b) use our best endeavours to ensure that the CDM Executive Board and related institutions to support emissions trading are adequately funded by the end of 2005.

24. We acknowledge the valuable role of the Global Environment Facility in facilitating co-operation with developing countries on cleaner, more efficient energy systems, including renewable energy, and look forward to a successful replenishment this year, along with the successful conclusion of all outstanding reform commitments from the third replenishment.

25. We will invite the World Bank and other multilateral development banks (MDBs) to increase dialogue with borrowers on energy issues and put forward specific proposals at their annual meetings to:

(a) make the best use of existing resources and financing instruments and develop a framework for energy investment to accelerate the adoption of technologies which enable cleaner, more efficient energy production and use;

(b) explore opportunities within their existing and new lending portfolios to increase the volume of investments made on renewable energy and energy efficiency technologies consistent with the MDBs’ core mission of poverty reduction;

(c) work with interested borrower countries with significant energy requirements to identify less greenhouse gas intensive growth options which meet their priorities, and ensure that such options are integrated into Country Assistance Strategies.

(d) develop local commercial capacity to develop and finance cost-effective projects that promote energy efficiency and low-carbon energy sources.

26. We will continue to work through our bilateral development programmes, in line with our national priorities, to promote more sustainable energy policies worldwide.
27. We will work with Export Credit Agencies with a view to enhancing the economic 
and financial viability of cleaner and efficient energy projects.

28. We will build on the work in other fora, including the UNFCCC Experts Group on 
Technology Transfer, to support necessary capacity building, enabling 
environments and information dissemination.

29. We will also work through multi-stakeholder partnerships to develop the policy, 
regulatory and financing frameworks needed in the major developing countries to 
provide a commercially attractive balance of risk and reward to private investors.

Managing the impact of climate change

30. We reaffirm the importance of the Intergovernmental Panel on Climate Change and 
welcome the extensive analysis of research being undertaken to complete its Fourth 

31. All countries need further access to information and to develop the scientific 
capacity that will allow their governments to integrate climate, environmental, 
health, economic and social factors into development planning and resilience 
strategies. We note that Africa’s data deficiencies are greatest and warrant 
immediate attention.

32. We note the work of the UNFCCC in supporting developing countries to improve 
their capacity for adaptation and mitigation, including through the adaptation 
priority of the Global Environment Facility.

33. We look forward to further discussions on how development and energy strategies 
can be strengthened to build resilience to climate impacts, including at the 

Monitoring and Data Interpretation

34. The G8 made a commitment at Evian to strengthen international cooperation on 
global Earth observations. We will continue to exercise leadership in this area, and 
welcome the adoption of the 10-year implementation plan for development of the 
Global Earth Observation System of Systems (GEOSS) at the Third Earth 
Observations Summit which took place in Brussels in February this year. We will:

(a) move forward in the national implementation of GEOSS in our member states;

(b) support efforts to help developing countries and regions obtain full benefit 
from GEOSS, including from the Global Climate Observing System (GCOS) 
such as placement of observational systems to fill data gaps, developing of in-
country and regional capacity for analysing and interpreting observational data,
and development of decision-support systems and tools relevant to local needs,

c) in particular, work to strengthen the existing climate institutions in Africa, through GCOS, with a view to developing fully operational regional climate centres in Africa.

Risk Management

35. We will:

(a) Invite the World Bank to develop and implement 'best practice' guidelines for screening their investments in climate sensitive sectors to determine how their performance could be affected by climate risks, as well as how these risks can best be managed, in consultation with host governments and local communities; and

(b) invite other major multilateral and bilateral development organisations to adopt the World Bank guidelines, or develop and implement similar guidance.

Tackling illegal logging

36. We recognise the impacts that illegal logging has on the livelihoods of many in the poorest countries in Africa and elsewhere, on environmental degradations, biodiversity loss and deforestation and hence global sustainable development. We particularly recognise the importance of global carbon sinks, including the Congo Basin and the Amazon.

37. We agree that working to tackle illegal logging is an important step towards the sustainable management of forests. To tackle this issue effectively requires action from both timber producing and timber consuming countries.

38. We endorse the outcome of the G8 Environment and Development Ministerial conference on illegal logging. To further our objectives in this area we will take forward the conclusions endorsed at that meeting, with each country acting where it can contribute most effectively.
Africa

A historic opportunity

1. This is a moment of opportunity for Africa. Its leaders have embraced a new vision for the continent’s future which recognises their leading role in addressing the continent’s challenges and realising its opportunities.

2. There are now just ten years in which to take the action needed for all developing countries to meet the Goals agreed at the Millennium Summit in 2000. We should continue the G8 focus on Africa, which is the only continent not on track to meet any of the Goals of the Millennium Declaration by 2015.

3. Important progress has been made. In the past five years, more than two thirds of sub-Saharan African countries have had democratic elections. Inflation is a fifth of levels a decade ago. Growth in sixteen African countries averaged over 4% in the past decade, higher than in any major developed country. 24 African countries have now signed up to have their progress reviewed by their peers. And the promotion of good governance, peace and security and economic development is at the heart of the African Union (AU) and its programme, the New Partnership for Africa’s Development (NEPAD).

4. The G8 has focussed on issues of importance to Africa at every Summit since the late 1990s (see Annex I).

Building on Progress: A Renewed Commitment to Africa

5. Further progress in Africa depends above all on its own leaders and its own people. We welcome their commitment to take responsibility for developing their continent, and to promote good governance and take action against corruption in their countries. We want to help them ensure
that reforms in Africa gain momentum: today we renew our own commitment to support countries and people making such efforts.

6. We have therefore agreed a set of further measures designed to help Africa build the successful future all of us want to see, many of which will be applicable to other poor countries. These actions must be undertaken in a co-ordinated and coherent manner. Better governance, stability and peace are necessary for the private sector to grow and create jobs; a growing private sector creates more revenue for investment in health and education; increased numbers of healthy, well-skilled people will improve capacity for governance. These mutually-reinforcing actions should accelerate the self-sustaining growth of Africa and end aid dependency in the long term.

7. Our commitments today build on Africa’s own efforts, set out in the AU and NEPAD strategies and programme; and on the G8’s past and present commitments. Progress on the Africa Action Plan, agreed at Kananaskis, has been reviewed by our Africa Personal Representatives. We have also noted the conclusions of the recent report of the Commission for Africa. Other countries are willing to share their experience of successful economic development, including in Asia, and we recognise that South-South co-operation can make a significant contribution. In some areas we intend to strengthen our support for what is already working; in others a reinforced effort is required.

Peace and Stability

8. Peace is the first condition of successful development. We support Africa’s efforts to build a peaceful and stable Africa. We will help Africa’s fragile states to emerge successfully from crisis and conflict. We support African initiatives to prevent, mediate and resolve conflicts and consolidate peace, in the spirit of the UN Charter. And we back the African Union and the other African institutions which must continue to develop their capacity for promoting lasting peace and stability on the continent. In this regard, we are progressing with our Sea Island commitment to train and, where appropriate equip, some 75,000 troops by 2010 to take part in peace support operations worldwide, with a sustained focus on Africa. We commend and will continue to support the African Union’s mission in Sudan (Darfur), just as we are contributing to UNMIS’s operation in southern Sudan.

9. We will enhance our support for the development of Africa’s capacity to resolve conflicts and keep the peace, consistent with our national laws, by.
(a) Providing co-ordinated technical assistance to the African Standby Force and helping to establish planning elements at the African Union HQ and its regional brigades.

(b) Supporting the AU in developing its ability to deploy unarmed military observer missions, civilian policing operations and gendarmerie/carabinieri-like forces as part of stabilisation and peace support operations.

(c) Providing support, including flexible funding, for African peace support operations including transport, logistics and financial management capacity.

(d) Countering terrorism in Africa, including through co-operation with the AU Anti-Terrorism Centre in Algiers.

(e) Supporting efforts from regional and international organisations to reinforce African capacity to promote peace and stability.

10. We will also help Africa prevent conflict and ensure that previous conflicts do not re-emerge, by:

(a) Working in partnership with the AU and sub-regional organisations, including by providing resources to develop their planned Continental Early Warning System and implement the AU Panel of the Wise to address and mediate conflicts before they erupt into violence.

(b) Enhancing the capabilities of the AU and African sub-organisations, building on the existing G8 Action Plan for Expanding Global Capability for Peace Support Operations, as well as commitments from the Evian and Kananaskis Summits. To support this, we will work to promote within our respective governments mechanisms for more effective and flexible crisis response and promote faster, more comprehensive and coordinated partner responses engaging ourselves, the UN, key regional organisations and other partners.

(c) Maximising the contribution of local and multinational companies to peace and stability including through working with the UN Global Compact and developing OECD guidance for companies working in zones of weak governance.
Working to implement UN sanctions regimes more effectively by improved co-ordination of existing monitoring mechanisms and more efficient use of independent expertise.

Acting effectively in the UN and in other fora to combat the role played by ‘conflict resources’ such as oil, diamonds and timber, and other scarce natural resources, in starting and fueling conflicts.

Improving the effectiveness of transfer controls over small arms and light weapons, including at inter alia the review conference of the UN Programme of Action on small arms and light weapons in 2006, and taking effective action in Africa to collect and destroy illicit small arms. Development of international standards in arms transfers, including a common understanding of governments’ responsibilities, would be an important step towards tackling the undesirable proliferation of conventional arms. We agree on the need for further work to build a consensus for action to tackle the undesirable proliferation of conventional arms.

Working in support of the UN Secretary General’s proposed new Peace Building Commission.

11. We will give greater attention and resources to reconstruction and reconciliation in post-conflict countries by:

(a) Providing rapid and flexible multilateral and bilateral debt relief for post-conflict countries, where appropriate.

(b) Allocating grant financing for reconstruction needs, including the disarmament, demobilisation and reintegration (DDR) into civilian society of former combatants.

12. We will work urgently with other partners to improve the timeliness, predictability, effectiveness and availability of humanitarian assistance by:

(a) Helping to fund sufficiently the urgent needs of millions of Africans caught up in the humanitarian emergencies identified by the UN in Africa, especially in the so-called ‘forgotten humanitarian crises’, so that co-ordinated emergency funding is available in time to save lives at risk.

(b) Working with the UN to improve the tracking, reporting, and co-ordination of the resources provided for humanitarian emergencies.
(c) Supporting the UNSG’s work to strengthen the international humanitarian response system. The G8 members are working with the Secretary General to improve the speed of response, efficiency, responsibility, accountability and transparency of humanitarian assistance operations on the ground, while respecting the principles of humanity, impartiality, neutrality and independence of humanitarian assistance.

(d) Working with the African Union to promote the increased engagement of African Governments to ensure that there is safe and unimpeded access to the population for humanitarian personnel, and to support, address and resolve humanitarian crises.

**Promoting Good and Responsive Governance**

13. We welcome African institutions’ engagement in promoting and enhancing effective governance, including NEPAD’s strong statements in support of democracy and human rights. Well-governed states are critical to peace and security; economic growth and prosperity; ensuring respect for human rights and promotion of gender equality and the delivery of essential services to the citizens of Africa. We will support African countries’ efforts to make their governments more transparent, capable and responsive to the will of their people; improve governance at the regional level and across the continent; and strengthen the African institutions that are essential to this.

14. In response to this African commitment, we will:

(a) Help strengthen the AU and NEPAD, including through:

   • support, including flexible funding, for the African Union and other pan-African institutions such as the Pan-African Parliament;
   • support to the African Peer Review Mechanism (APRM), while respecting African ownership, such as through contributions to the APRM Secretariat Trust Fund;
   • appropriate and co-ordinated support to African countries in the implementation of their good governance national strategies, including their country action plans for implementation of APRM recommendations.

(b) Support greater transparency in public financial management, including revenues, budgets and expenditure, licences, procurement and public concessions, including through increased support to capacity building in those African countries that are taking credible action against corruption and increasing transparency and accountability.
(c) Support African partners in signing and ratifying the African Union Convention on Preventing and Combating Corruption and provide support towards the implementation of the AU Convention.

(d) As part of our work to combat corruption and promote transparency, increase support to the Extractive Industries Transparency Initiative and countries implementing EITI, including through financial and technical measures. We call on African resource-rich countries to implement EITI or similar principles of transparency and on the World Bank, IMF and regional development banks to support them. We support the development of appropriate criteria for validating EITI implementation. Transparency should be extended to other sectors, as the G8 is doing in pilot projects.

(e) Call on African countries to implement the African Charter on Human and People’s Rights and its protocols in order to encourage respect for the rights of ethnic minorities, women and children.

(f) Work vigorously for early ratification of the UN Convention Against Corruption and start discussions on mechanisms to ensure its effective implementation. Work to establish effective mechanisms, consistent with the provisions of UNCAC and previous G8 commitments, within our own administrations for the recovery of assets, including those stolen through corruption, taking into account final disposal of confiscated property where appropriate, and to return assets to their legitimate owners. We encourage all countries to promulgate rules to deny entry and safe haven, when appropriate, to officials and individuals found guilty of public corruption, those who corrupt them, and their assets.

(g) To further protect the international financial system from illicit corruption proceeds, we encourage all countries to require enhanced due diligence for financial transactions involving politically exposed persons. In addition, we urge all countries to comply with UN Security Council resolution 1532 to identify and freeze the assets of designated persons.

(h) Reduce bribery by the private sector by rigorously enforcing laws against the bribery of foreign public officials, including prosecuting those engaged in bribery; strengthening anti-bribery requirements for those applying for export credits and credit guarantees, and continuing our support for peer review, in line with the OECD Convention; encouraging companies to adopt anti-bribery compliance programmes and report solicitations of bribery; and by committing to co-operate with African governments to ensure the prosecution of those engaged in bribery and bribe solicitation.
(i) Take concrete steps to protect financial markets from criminal abuse, including bribery and corruption, by pressing all financial centres to obtain and implement the highest international standards of transparency and exchange of information. We will continue to support Financial Stability Forums ongoing work to promote and review progress on the implementation of international standards, particularly the new process concerning offshore financial centres that was agreed in March 2005, and the OECD’s high standards in favour of transparency and exchange of information in all tax matters.

Investing in People

15. Life expectancy is increasing in every continent except Africa, where it has been falling for the last 20 years. We will continue to support African strategies to improve health, education and food security.

16. To unlock the vast human potential of Africa, we will work with Africa to create an environment where its most capable citizens, including teachers and healthcare workers, see a long-term future on the continent. We will work with committed national governments to assist in creating that environment.

17. The core aims for education and health are stated in the UN Millennium Declaration. We support our African partners’ commitment to ensure that by 2015 all children have access to and complete free and compulsory primary education of good quality, and have access to basic health care (free wherever countries choose to provide this) to reduce mortality among those most at risk from dying from preventable causes, particularly women and children; and so that the spread of HIV, malaria and other killer diseases is halted and reversed and people have access to safe water and sanitation.

18. We will work to achieve these aims by:

(a) Working with African governments, respecting their ownership, to invest more in better education, extra teachers and new schools. This is made more crucial by the number of teachers dying from AIDS. As part of this effort, we will work to support the Education for All agenda in Africa, including continuing our support for the Fast Track Initiative (FTI) and our efforts to help FTI-endorsed countries to develop sustainable capacity and identify the resources necessary to pursue their sustainable educational strategies. Our aim is that every FTI-elected country will develop the
capacity and have the resources necessary to implement their sustainable education strategies.

(b) Helping develop skilled professionals for Africa’s private and public sectors, through supporting networks of excellence between African’s and other countries’ institutions of higher education and centres of excellence in science and technology institutions. In this respect, we look forward to the outcome of the second phase of the World Summit on the Information Society taking place in November in Tunis.

(c) Investing in improved health systems in partnership with African governments, by helping Africa train and retain doctors, nurses and community health workers. We will ensure our actions strengthen health systems at national and local level and across all sectors since this is vital for long-term improvements in overall health, and we will encourage donors to help build health capacity.

(d) With the aim of an AIDS-free generation in Africa, significantly reducing HIV infections and working with WHO, UNAIDS and other international bodies to develop and implement a package for HIV prevention, treatment and care, with the aim of as close as possible to universal access to treatment for all those who need it by 2010. Limited health systems capacity is a major constraint to achieving this and we will work with our partners in Africa to address this, including supporting the establishment of reliable and accountable supply chain management and reporting systems. We will also work with them to ensure that all children left orphaned or vulnerable by AIDS or other pandemics are given proper support. We will work to meet the financing needs for HIV/AIDS, including through the replenishment this year of the Global Fund to Fight AIDS, TB and Malaria, and actively working with local stakeholders to implement the ‘3 Ones’ principles in all countries.

(e) Building on the valuable G8 Global HIV/AIDS vaccine enterprise, increasing direct investment and taking forward work on market incentives, as a complement to basic research, through such mechanisms as Public Private Partnerships and Advance Purchase Commitments to encourage the development of vaccines, microbicides and drugs for AIDS, malaria, tuberculosis and other neglected diseases. We note continuing work to explore establishing an International Centre for Genetic Engineering & Biotechnology centre in Africa to help research into vaccines for the diseases that are afflicting the continent.
Supporting the Polio Eradication Initiative for the post eradication period in 2006-8 through continuing or increasing our own contributions toward the $829 million target and mobilising the support of others. We are pleased that the funding gap for 2005 has been met.

Working with African countries to scale up action against malaria to reach 85% of the vulnerable populations with the key interventions that will save 600,000 children’s lives a year by 2015 and reduce the drag on African economies from this preventable and treatable disease. By contributing to the additional $1.5bn a year needed annually to help ensure access to anti-malaria insecticide-treated mosquito nets, adequate and sustainable supplies of Combination Therapies including Artemisinin, presumptive treatment for pregnant women and babies, household residual spraying and the capacity in African health services to effectively use them, we can reduce the burden of malaria as a major killer of children in sub-Saharan Africa.

Helping to meet the needs identified by the Stop TB Partnership. We also support the call for a high-level conference of Health Ministers for TB in 2006.

Implementing the G8 water action plan agreed at Evian, in partnership with the AfDB initiative on rural water and sanitation, including through increasing aid in this sector; maintaining political momentum and commitment on the water issue; and reinforcing co-ordination and monitoring mechanisms.

Reconfirming our Sea Island commitment to help countries that are willing to make a political commitment to develop comprehensive food security and famine prevention programmes.

Promoting Growth

19. Private enterprise is a prime engine of growth and development. Enhancing governance and the rule of law will attract more and broader private investment, including FDI, which is the basic condition for inclusive growth. African countries need to build a much stronger investment climate; we will continue to help them do so, including through the promotion of a stable, efficient and harmonised legal business framework (noting the work of the OHADA business legal unification process and the improvement of the investment climate through the OECD/NEPAD Investment Initiative) and increased access to finance including strong support for the development of micro-finance in Africa. Partnership between the public and private sectors is crucial.
20. Investment is needed in sustainable agriculture, which is the most important economic sector for most Africans. African governments have made a commitment to invest 10% of their budgets in agriculture. We will strengthen our support for their commitment.

21. An ambitious and balanced conclusion to the Doha Round is the best way to make trade work for Africa and increase African countries’ integration into the global economy. The Hong Kong Ministerial in December will be a critical step towards a successful outcome of the DDA in 2006. Our separate statement on the DDA gives more details of the potential benefits. The World Bank estimates that completing these negotiations could lift 140 million people out of poverty.

22. We agree:

(a) To increase our help to developing countries to build the physical, human and institutional capacity to trade, including trade facilitation measures. We are committed to granting additional support for trade capacity building to assist LDCs, particularly in Africa, to take advantage of the new opportunities to trade which will result from a positive conclusion of the DDA. We call on the IFIs to submit proposals to the annual meetings for additional assistance to countries to develop their capacity to trade and ease adjustment in their economies;

(b) To provide resources and training to help African producers meet current and new health and safety standards for food exports and other products. We will encourage our national standard setting and regulatory bodies to work with African exporters and national authorities, and we will support African nations in playing their full part in the relevant international standard setting bodies, in order to facilitate African export to our markets;

(c) To support African efforts to increase South-South trade and regional integration, to improve specialisation and create more jobs and prosperity;

(d) To improve the utilisation of our preference schemes by ensuring that rules (particularly rules of origin) are transparent and simple to follow and do not inadvertently preclude eligible developing countries from taking advantage of those schemes. We support the efforts underway by the World Bank and others to address concerns regarding trade preference erosion. We further agree to report back on progress to future presidencies.
23. Infrastructure and supply-side weaknesses often prevent the poorest countries from exploiting their trading opportunities and need to be addressed. To boost growth, attract new investment and contribute to building Africa’s capacity to trade we will:

(a) Continue our work to build an international infrastructure consortium involving the AU, NEPAD, World Bank and African Development Bank (AfDB), recognised by NEPAD as the lead infrastructure agency, to facilitate infrastructure investment, including in cross-border infrastructure, in Africa. This should achieve more effective and larger-scale infrastructure activity to back Africa’s priorities, and to identify and overcome project development, financing, and business environment constraints, recognising the comparative advantages of different donors and the private sector.

(b) Support investment, enterprise development and innovation, for example through support to the AU/NEPAD Investment Climate Facility, the Enhanced Private Sector Assistance with the AfDB, and other appropriate institutions, to invest in SMEs and microfinance, and through actions by the relevant International Financial Institutions and African governments to increase access to financial services through increased partnerships between commercial banks and micro-finance institutions, including through support for diversification of financial services available to the poor and effective use of remittances.

(c) Support a comprehensive set of actions to raise agricultural productivity, strengthen urban-rural linkages and empower the poor, based on national initiatives and in cooperation with the AU/NEPAD Comprehensive Africa Agriculture Development Programme (CAADP) and other African initiatives.

(d) Encourage best practice in responsible investment through African private sector networks, including support to the UN Global Compact.

(e) Welcome the growing market for fair-trade goods and their positive effect in supporting livelihoods and increasing public awareness of the positive role of trade in development.

(f) Support youth employment in Africa for both men and women, including vocational education and training relevant to market demands.
24. Successful development requires sustained and consistent progress across the range of areas we have identified: strengthened peace and security, better governance, improved healthcare and education, enhanced growth, access to markets, and capacity to trade. Implementation will require access to additional resources for Africa and other developing countries. Some of this can and should come from developing countries’ domestic resources, FDI and other private flows and increased trade. This will increase as developing country economies grow. The primary responsibility for this lies with developing countries themselves. Additional resources will also come from remittances and donations from private individuals in developed countries, and we welcome our citizens’ generous response to appeals for the Tsunami, Sudan and other emergencies. Some of this financing can come from environmental initiatives. Support for peace and security is also relevant to building the foundation for development. We invite the Development Assistance Committee of the OECD to pursue its work on the way different flows to developing countries are taken into account.

25. A substantial increase in official development assistance, in addition to other resources, is required in order to achieve the internationally agreed development goals and objectives, including those contained in the Millennium Declaration (the Millennium Goals) by 2015, as we agreed at Monterrey in 2002. Fulfilling this commitment is needed in order to consolidate and build on recent progress in Africa, to stimulate the growth that will increase other resources and to enable African and other poor countries over time to reduce their aid dependency.

26. G8 countries and other donors have made substantial commitments to increase aid, through a variety of means, including traditional development assistance, debt relief and innovative financing mechanisms. Our commitments are set out in Annex II.

27. The commitments of the G8 and other donors will lead to an increase in official development assistance to Africa of $25 billion a year by 2010, more than doubling aid to Africa compared to 2004.

28. As we confront the development challenges in Africa, we recognise there is a global development challenge facing the world as a whole. On the basis of donor commitments and other relevant factors, the OECD estimates that official development assistance from the G8 and other donors to all developing countries will now increase by around $50 billion a year by 2010, compared to 2004.
29. The G8 has agreed a proposal to cancel 100% of outstanding debts of eligible Heavily Indebted Poor Countries to the IMF, IDA and African Development Fund, and to provide additional resources to ensure that the financing capacity of the IFIs is not reduced, as set out in the statement of 11 June. We welcome the agreement in principle by the Paris Club aimed at achieving a sustainable exit for Nigeria from its debt problems.

30. These substantial extra resources will be focused on countries where they will make a difference, to accelerate progress towards the achievement of the Millennium Goals, and help us to achieve the objectives set out in this statement. We will focus aid on low income countries, which are committed to growth and poverty reduction, to democratic, accountable and transparent government, and to sound public financial management, although aid is also important to respond to humanitarian crises and countries affected by or at risk of conflict.

31. It is up to developing countries themselves and their governments to take the lead on development. They need to decide, plan and sequence their economic policies to fit with their own development strategies, for which they should be accountable to all their people.

32. We need to support sound development strategies with better aid, to ensure it is used most effectively. We will implement and be monitored on all commitments we made in the Paris Declaration on aid effectiveness, including enhancing efforts to untie aid; disbursing aid in a timely and predictable fashion; through partner country systems where possible; increasing harmonisation and donor co-ordination, including through more programme-based approaches.

**Partnership and mutual accountability: Gleneagles and beyond**

33. We need an effective mechanism to take forward our high-level strategic dialogue with Africa, focusing on the results of our joint efforts. We acknowledge the productive role played by the Africa Personal Representatives and the Africa Partnership Forum. We agree that the APF should be strengthened. We recommend that the APF meet twice yearly at an appropriately high level, reviewing progress by all the partners involved in this joint undertaking not only by the G8 but also by Africans and other development partners. We encourage the APF to develop a process for monitoring, reporting and reviewing progress against milestones and benchmarks and to enable corrective action to be taken. There should be sufficient support for the APF to enable effective follow up, including by
the G8, on implementation between meetings, working with AU/NEPAD, OECD/DAC, ECA and other organisations.

**Conclusion: from Gleneagles to New York and Hong Kong**

34. Through our agreement today and the previous G8 commitments we will continue to support the efforts of African countries to build lasting peace and prosperity. Many of the proposed measures have a wider applicability to the developing world as a whole and are consistent with the vision set out in the UN Secretary General's proposals. We call on other world leaders and institutions to work together to achieve a successful UN Summit in September that will take forward this agenda, building on the impetus that we have created today.

35. We also call on other world leaders to join us in ensuring a successful WTO Ministerial in Hong Kong in December, leading to the conclusion in 2006 of the Doha Development Round with an agreement to a trade package that has the potential to help lift millions out of poverty. It is in all our interests that we succeed.
The G8 and international response

- Birmingham in 1998 agreed that there was a need to enhance the heavily indebted poor countries (HIPC) initiative, launched at the Lyon summit in 1996, to provide more relief to more poor countries.

- Cologne in 1999 launched the enhanced HIPC initiative. This has helped to increase social expenditure in 27, mostly African, countries by around $4bn per year.

- Okinawa in 2000 was the first G8 Summit to invite African leaders to outreach dialogue. It also began the process that led to the establishment of the Global Fund for AIDS, TB and Malaria in Genoa in 2001.

- At Genoa, in 2001, the G8 recognised the need to respond to NEPAD through the Genoa Plan for Action and appointed Africa Personal Representatives to recommend specific actions.

- At Kananaskis in 2002, the G8 launched the Africa Action Plan inaugurating the new partnership between the G8 and Africa. We said then that this would help to ensure that no country committed to poverty reduction, good governance and economic reform would be denied the chance to achieve the Millennium Goals through lack of finance.

- At Evian in 2003, the G8 announced specific measures to take these forward, a Water action plan and a new G8/Africa plan to enhance African capabilities to undertake peace support operations; and created the Africa Partnership Forum for dialogue between Africans and development partners beyond the G8.

- At Sea Island in 2004, the G8 agreed further measures to tackle HIV and polio, to enhance the role of the private sector in development, to promote transparency and fight corruption, to take additional steps to enhance productivity and to expand global peace support operations capabilities.

- And in addition to this, each G8 government has made its own specific commitments in support of Africa. We have collectively doubled our aid to Africa since 2001.
Financing commitments (as submitted by individual G8 members)

- The EU has pledged to reach 0.7 per cent ODA/GNI by 2015 with a new interim collective target of 0.5% per cent ODA/GNI by 2010. The EU will nearly double its ODA between 2004 and 2010 from € 34.5 billion to € 67 billion. At least 50% of this increase should go to sub-Saharan Africa.

- Germany (supported by innovative instruments) has undertaken to reach 0.51 per cent ODA/GNI in 2010 and 0.7 per cent ODA/GNI in 2015.

- Italy has undertaken to reach 0.51 per cent ODA/GNI in 2010 and 0.7% ODA/GNI in 2015.

- France has announced a timetable to reach 0.5 per cent ODA/GNI in 2007, of which 2/3 for Africa, - representing at least a doubling of ODA since 2000 - and 0.7 per cent ODA/GNI in 2012.

- The UK has announced a timetable to reach 0.7 per cent ODA/GNI by 2013 and will double its bilateral spending in Africa between 2003/04 and 2007/08.

- A group of the countries above firmly believe that innovative financing mechanisms can help deliver and bring forward the financing needed to achieve the Millennium Development Goals. They will continue to consider the International Financing Facility (IFF), a pilot IFF for Immunisation and a solidarity contribution on plane tickets to finance development projects, in particular in the health sector, and to finance the IFF. A working group will consider the implementation of these mechanisms.

- The US proposes to double aid to Sub-Saharan Africa between 2004 and 2010. It has launched the Millennium Challenge Account, with the aim of providing up to $5 billion a year, the $15 billion Emergency Plan for AIDS Relief, an initiative to address Humanitarian Emergencies in Africa of more than $2 billion in 2005, and a new $1.2 billion malaria initiative. The US will continue to work to prevent and mitigate conflict, including through the 5-year, $660 million Global Peace Operations Initiative.

- Japan intends to increase its ODA volume by $10 billion in aggregate over the next five years. Japan has committed to double its ODA to Africa over the next three years and launched the $5 billion ‘Health and Development Initiative’ over the next five years. For the “Enhanced Private Sector Assistance (EPSA) for Africa” facility, Japan will provide more than $1 billion over 5 years in partnership with the AfDB.

- Canada will double its international assistance from 2001 to 2010, with assistance to Africa doubling from 2003/4 to 2008/9. As well, the 2005 Budget provided an additional C$342 million to fight diseases that mainly afflict Africa. The C$200 million Canada Investment Fund for Africa, will provide public-private risk capital for private investments and Canada will provide C$190 million to support the AU’s efforts in Darfur, as well as C$90 million for humanitarian needs.

- Russia has cancelled and committed to cancel $11.3 billion worth of debts owed by African countries, including $2.2 billion of debt relief to the HIPCs Initiative. On top of this, Russia is considering writing off the entire stock of HIPCs countries’ debts on non-ODA loans. This will add $750m to those countries debt relief.
The Right Honourable Tony Blair MP, Prime Minister of the United Kingdom of Great Britain and Northern Ireland

His Excellency Jacques Chirac, President of the French Republic

His Excellency Vladimir V Putin, President of the Russian Federation

The Honourable George W Bush, President of the United States of America

His Excellency Gerhard Schröder, Chancellor of the Federal Republic of Germany
His Excellency Junichiro Koizumi, Prime Minister of Japan

The Honourable Silvio Berlusconi, President of the Council of Ministers of the Italian Republic

The Right Honourable Paul Martin MP, Prime Minister of Canada

His Excellency José Manuel Barroso, President of the European Commission